

#### How do Restrictions on Foreign Ownership Affect Price: Empirical and Theoretical Analyses of the Saskatchewan Farmland Security Act

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# How do Restrictions on Foreign Ownership Affect Price: Empirical and Theoretical Analyses of the Saskatchewan Farmland Security Act

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Social Sciences and Humanities Research Council of Canada

Conseil de recherches en sciences humaines du Canada Canada

This research was supported by the Social Science and Humanities Research Council.



#### **Overview of Poster**

New Theory for Policy: Implications for price changes, such as Dampen and Shift

New Empirics for Policy: Natural Experiment approach, strong evidence for Dampen and weak for Shift **Rock & Hard Place Problem: New discussion of policy options** 

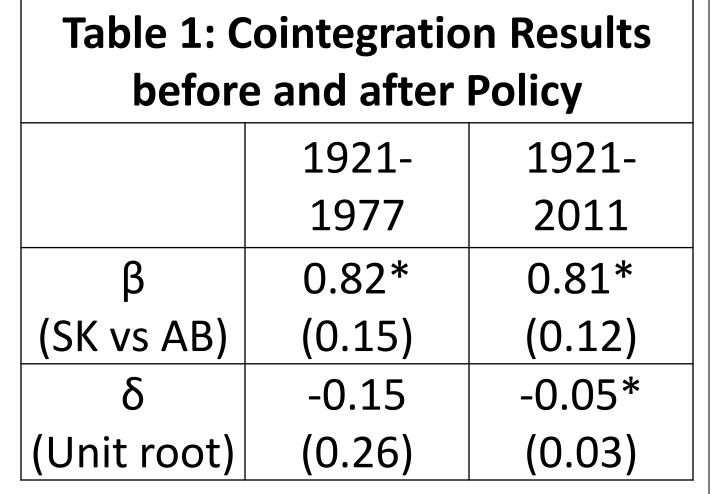
Figure 1: Premise for Data Analysis 0.25 0.2 <u>ش</u> 0.15 0.1 0.05 **⋖** -0.15 —Saskatchewan —Alberta

Alberta is a good proxy for Saskatchewan.

#### **Motivating Observations**

- Price changes in AB and SK share common trend: Shown in Figure 1. Statistical evidence in Table 1, strong cointegration from 1921-1977 but weak cointegration from 1921-2011.
- Policy coincides w. breakdown in historical relation between AB and SK. Assuming this is due to policy, as in Jared Carlberg (2002) article.
- Univariate time series with two samples: New approach for literature. Difference in differences ( $\Delta P^{AB} - \Delta P^{SK}$ ) gives univariate time series. Natural experiment (compare *pre-* and *post-policy*), gives *two samples*. Benefit: better than AR() models because exploits cointegration.

Drawback: Testing difference in mean but variance changes (Behrens Fisher problem).



#### Counterfactual - Price with No Policy

- **Non-parametric method to simulate P<sup>SK</sup>:** Uses historical distribution of diff-diff and observed AB price changes. New method for literature, based on in changes in cointegration structure.
  - Key calculation:  $\Delta P_{t}^{SK} = \Delta P_{t}^{AB} + (\Delta P^{SK} \Delta P^{AB}).$

Where  $\Delta P^{AB}$  are observed and  $(\Delta P^{AB} - \Delta P^{SK})$  are drawn from distribution pre-policy.

Simulate Price SK 2011 as:  $P_{2011}^{SK} = P_{1976}^{SK} \prod (1 + \Delta P_t^{AB} + (\Delta P^{SK} - \Delta P^{AB})).$ 

Policy decreased Price SK 2011 by 20%: Economically significant (McCloskey), unlike prior research. However, Figure 2 shows Observed Price is close to *mode* – evidence against mispricing?

Shift in Foreign Demand

**Open Market:** 

Figure 2: Histogram of Simulated Prices 0.12 0.1 0.08 ≥ 0.06 <del>일</del> 0.02 Mean \$695, Median \$625, Price SK 2011 **Observed \$584, Difference 20%** 

## Figure 3: Example where Dampening occurs

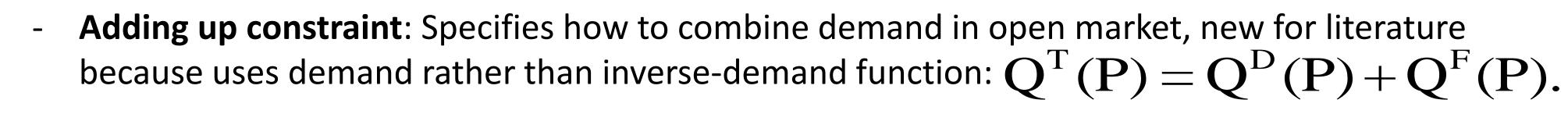
Price

**Closed Market:** 

Supply

### Theoretical and Empirical Framework

**Theoretical Approach**: Specify demand function for domestic and foreign buyers, combine, clear.



- **Existence Result:** Policy can decrease absolute value price changes (*Dampening Hypothesis*). Intuition in Figure 3; price increase *smaller in SK* because *no increase* due to foreign demand.
- **Proof of Dampening:** Uses linear demand for domestic and foreign,  $\mathbf{Q}^{i}(\mathbf{P}) = a^{i} b \, \mathbf{P}$ .

Technical Result:  $\Delta a^{\rm F} > \Delta a^{\rm D} > 0 \Longleftrightarrow \Delta P^{\rm O} > \Delta P^{\rm C} > 0$ . Means that policy dampens price increases if foreign demand grows faster than domestic.

**Shift Hypothesis:** Testing if  $(\Delta P^{AB} - \Delta P^{SK})$  has larger mean after policy. Carlberg's auction theory mechanism: fewer bidders, lower price.

Shift Hypothesis	Raw	MA(1)	MA(2)	MA(3)	MA(4)
Welch t-stat	-0.71	-1.00	-1.15	-1.28	-1.39
Rank-sum test (Normal Approx)	1.32	1.24	1.55	2.03*	2.22*

- **Dampen Hypothesis:** Testing if  $(|\Delta P^{AB}| - |\Delta P^{SK}|)$  has larger mean after policy than before.

- (\*) significance at 5% level, (\*\*) significance at 1% level.

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Dampen Hypothesis	Raw	MA(1)	MA(2)	MA(3)	MA(4)			
Welch t-stat	-1.09	-1.31	-2.01*	-2.61**	-2.98**			
Rank-sum test								
(Normal Approx)	1.13	1.67*	1.80*	2.27*	2.40**			

Weak support for Shift, agrees with prior research.

Strong support for Dampen, extends prior research.

**Growing** Forward

#### Concluding Policy Analysis

New Welfare Measure:  $W = CS^D + CS^F$ . Net benefit if domestic demand is larger at all prices. Else, policy has net cost for society by W.

Quantity

Price change larger in open market because two sources

of increase in demand  $(\alpha+\beta>\alpha)$ .

**Thought experiment:** Experience of policymakers in SK. 1977 – domestic demand larger, policy has net benefit, start policy. 30 Years – dampened price increases, foreign demand increases faster. 2007 – foreign demand larger than domestic, policy has net cost! Rock and Hard Place Problem: net cost yet large foreign demand.

Figure 4: Price Ratio (SK/AB) 0.6 0.2 1950 1954 1958 1966 1970 1970 1986 1986 1998 1998 1998 2002 2006 2006 SK Farmland LPs appear at record low prices.

**Policy Discussion:** Must consider financial investment. Keep policy: Low prices create incentive for Farmland LP, such as Assiniboia, Agcapita, Bonnefield, Topsoil (Fig. 4). Remove: Normalize prices yet risk large foreign inflows.

**Policy Advice:** Move to 50% Rule like AB (unlimited ownership for entities with 50%+ Canadian ownership). Will normalize prices (Errunza) yet limit FLP growth.